S. 1534

To reauthorize the Coastal Zone Management Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 5, 1999

Ms. SNOWE (for herself and Mr. McCain) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To reauthorize the Coastal Zone Management Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Coastal Zone Manage-
- 5 ment Act of 1999".
- 6 SEC. 2. AMENDMENT OF COASTAL ZONE MANAGEMENT
- 7 **ACT.**
- 8 Except as otherwise expressly provided, whenever in
- 9 this Act an amendment or repeal is expressed in terms
- 10 of an amendment to, or repeal of, a section or other provi-

sion, the reference shall be considered to be made to a 2 section or other provision of the Coastal Zone Manage-3 ment Act of 1972 (16 U.S.C. 1451 et seg.). 4 SEC. 3. FINDINGS. 5 Section 302 (16 U.S.C. 1451) is amended— 6 (1) by redesignating paragraphs (a) through 7 (m) as paragraphs (1) through (13); 8 (2) by inserting "ports," in paragraph (3) (as 9 so redesignated) after "fossil fuels,"; (3) by inserting "including coastal waters and 10 11 wetlands," in paragraph (4) (as so redesignated) after "zone,"; 12 (4) by striking "therein," in paragraph (4) (as 13 so redesignated) and inserting "dependent on that 14 habitat,"; 15 (5) by striking "well-being" in paragraph (5) 16 (as so redesignated) and inserting "quality of life"; 17 18 (6) by striking paragraph (11) (as so redesig-19 nated) and inserting the following: "(11) Land and water uses in the coastal zone 20 21 and coastal watersheds may significantly affect the 22 quality of coastal waters and habitats, and efforts to 23 control coastal water pollution from activities in 24 these areas must be improved;"; and 25 (7) by adding at the end thereof the following:

1 "(14) There is a need to enhance cooperation 2 and coordination among States and local commu-3 nities, to encourage local community-based solutions 4 that address the impacts and pressures on coastal 5 resources and on public facilities and public service 6 caused by continued coastal demands, and to increase State and local capacity to identify public in-7 8 frastructure and open space needs and develop and 9 implement plans which provide for sustainable 10 growth, resource protection and community revital-11 ization.". 12 SEC. 4. POLICY. 13 Section 303 (16 U.S.C. 1452) is amended— 14 (1) by striking "the States" in paragraph (2) 15 and inserting "State and local governments"; 16 (2) by striking "waters," each place it appears 17 in paragraph (2)(C) and inserting "waters and habi-18 tats,"; 19 (3) by striking "agencies and State and wildlife agencies; and" in paragraph (2)(J) and inserting 20 "and wildlife management; and"; 21 (4) by inserting "other countries," after "agen-22 23 cies," in paragraph (5);

(5) by striking "and" at the end of paragraph

(5);

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1	(6) by striking "zone." in paragraph (6) and in-
2	serting "zone;"; and
3	(7) by adding at the end thereof the following:
4	"(7) to create and use a National Estuarine
5	Research Reserve System as a Federal, State, and
6	community partnership to support and enhance
7	coastal management and stewardship; and
8	"(8) to encourage the development, application,
9	and transfer of innovative coastal and estuarine en-
10	vironmental technologies and techniques for the
11	long-term conservation of coastal ecosystems.".
12	SEC. 5. CHANGES IN DEFINITIONS.
13	Section 304 (16 U.S.C. 1453) is amended—
14	(1) by striking "and the Trust Territories of
15	the Pacific Islands," in paragraph (4);
16	(2) by striking paragraph (8) and inserting the
17	following:
18	"(8) The term 'estuarine reserve' means a
19	coastal protected area which may include any part
20	or all of an estuary and any island, transitional area,
21	and upland in, adjoining, or adjacent to the estuary,
22	and which constitutes to the extent feasible a nat-
23	ural unit, established to provide long-term opportu-
24	nities for conducting scientific studies and edu-
25	cational and training programs that improve the un-

1	derstanding, stewardship, and management of estu-
2	aries."; and
3	(3) by adding at the end thereof the following:
4	"(19) The term 'coastal nonpoint pollution con-
5	trol plan' means a plan submitted by a coastal state
6	to the Secretary under section 306(d)(16).".
7	SEC. 6. REAUTHORIZATION OF MANAGEMENT PROGRAM
8	DEVELOPMENT GRANTS.
9	Section 305(a) (16 U.S.C. 1454(a)) is amended by
10	striking "1997, 1998, and 1999," and inserting "2000,
11	2001, 2002, 2003, and 2004,".
12	SEC. 7. REAUTHORIZATION OF ADMINISTRATIVE GRANTS.
13	(a) Purposes.—Section 306(a) (16 U.S.C. 1455(a))
14	is amended by inserting "including developing and imple-
15	menting coastal nonpoint pollution control program com-
16	ponents," after "program,".
17	(b) Acquisition Criteria.—Section 306(d)(10)(B)
18	(16 U.S.C. 1455(d)(10)(B)) is amended by striking "less
19	than fee simple" and inserting "other".
20	SEC. 8. COASTAL RESOURCE IMPROVEMENT PROGRAM.
21	Section 306A (16 U.S.C. 1455a) is amended—
22	(1) by adding at the end of subsection (a) the
23	following:
24	"(3) The term 'qualified local entity' means—
25	"(A) any local government;

1	"(B) any areawide agency referred to in
2	section 204(a)(1) of the Demonstration Cities
3	and Metropolitan Development Act of 1966 (42
4	U.S.C. $3334 (a)(1)$;
5	"(C) any regional agency;
6	"(D) any interstate agency; and
7	"(E) any reserve established under section
8	315.";
9	(2) by inserting "or other important coastal
10	habitats" in subsection (b)(1) after "306(d)(9)";
11	(3) by inserting "or historic" in subsection
12	(b)(2) after "urban";
13	(4) by adding at the end of subsection (b) the
14	following:
15	"(5) The coordination and implementation of
16	approved coastal nonpoint pollution control plans.
17	"(6) The preservation, restoration, enhance-
18	ment or creation of coastal habitats.";
19	(5) by striking "and" after the semicolon in
20	subsection $(c)(2)(D)$;
21	(6) by striking "section." in subsection
22	(c)(2)(E) and inserting "section;";
23	(7) by adding at the end of subsection $(c)(2)$
24	the following:

1	"(F) work, resources, or technical support
2	necessary to preserve, restore, enhance, or cre-
3	ate coastal habitats; and
4	"(G) the coordination and implementation
5	of approved coastal nonpoint pollution control
6	plans."; and
7	(8) by striking subsections (d), (e), and (f) and
8	inserting after subsection (c) the following:
9	"(d) Source of Federal Grants; State Match-
10	ING CONTRIBUTIONS.—
11	"(1) In general.—If a coastal state chooses
12	to fund a project under this section, then—
13	"(A) it shall submit to the Secretary a
14	combined application for grants under this sec-
15	tion and section 306;
16	"(B) it shall match the combined amount
17	of such grants in the ratio required by section
18	306(a) for grants under that section; and
19	"(C) the Federal funding for the project
20	shall be a portion of that State's annual alloca-
21	tion under section 306(a).
22	"(2) Use of funds.—Grants provided under
23	this section may be used to pay a coastal state's
24	share of costs required under any other Federal pro-

1	gram that is consistent with the purposes of this
2	section.
3	"(e) Allocation of Grants to Qualified Local
4	Entity.—With the approval of the Secretary, the eligible
5	coastal State may allocate to a qualified local entity a por-
6	tion of any grant made under this section for the purpose
7	of carrying out this section; except that such an allocation
8	shall not relieve that State of the responsibility for ensur-
9	ing that any funds so allocated are applied in furtherance
10	of the State's approved management program.
11	"(f) Assistance.—The Secretary shall assist eligible
12	coastal States in identifying and obtaining from other
13	Federal agencies technical and financial assistance in
14	achieving the objectives set forth in subsection (b).".
15	SEC. 9. COASTAL ZONE MANAGEMENT FUND.
16	(a) Treatment of Loan Repayments.—Section
17	308(a)(2) (16 U.S.C. 1456a(a)(2)) is amended to read as
18	follows:
19	"(2) Loan repayments made under this
20	subsection—
21	"(A) shall be retained by the Secretary and
22	deposited into the Coastal Zone Management
23	Fund established under subsection (b); and
24	"(B) subject to amounts provided in Ap-
25	propriations Acts, shall be available to the Sec-

1	retary for purposes of this title and transferred
2	to the Operations, Research, and Facilities ac-
3	count of the National Oceanic and Atmospheric
4	Administration to offset the costs of imple-
5	menting this title.".
6	(b) Use of Amounts in Fund.—Section 308(b) (16
7	U.S.C. 1456a(b)) is amended by striking paragraphs (2)
8	and (3) and inserting the following:
9	"(2) Subject to Appropriation Acts, amounts in
10	the Fund shall be available to the Secretary to carry
11	out the provisions of this Act.".
12	SEC. 10. COASTAL ZONE ENHANCEMENT GRANTS.
13	Section 309 (16 U.S.C. 1456b) is amended—
14	(1) by striking subsection (a)(1) and inserting
15	the following:
16	"(1) Protection, restoration, enhancement, or
17	creation of coastal habitats, including wetlands,
18	coral reefs, marshes, and barrier islands.";
19	(2) by inserting "and removal" after "entry" in
20	subsection $(a)(4)$;
21	(3) by striking "on various individual uses or
22	activities on resources, such as coastal wetlands and
23	fishery resources." in subsection (a)(5) and inserting
24	"of various individual uses or activities on coastal

1	waters, habitats, and resources, including sources of
2	polluted runoff.";
3	(4) by adding at the end of subsection (a) the
4	following:
5	"(10) Development and enhancement of coasta
6	nonpoint pollution control plan components, includ-
7	ing the satisfaction of conditions placed on such pro-
8	grams as part of the Secretary's approval of the pro-
9	grams.
10	"(11) Significant emerging coastal issues as
11	identified by coastal states, in consultation with the
12	Secretary and qualified local entities.";
13	(5) by striking "proposals, taking into account
14	the criteria established by the Secretary under sub-
15	section (d)." in subsection (e) and inserting "pro-
16	posals.";
17	(6) by striking subsection (d) and redesignating
18	subsection (e) as subsection (d); and
19	(7) by striking subsection (f) and redesignating
20	subsection (g) as subsection (e).
21	SEC. 11. COASTAL COMMUNITY PROGRAM.
22	The Act is amended by inserting after section 309
23	the following:

1 "SEC. 309A. COASTAL COMMUNITY PROGRAM.

2	"(a) Coastal Community Grants.—The Secretary
3	may make grants to any coastal state that is eligible under
4	subsection (b)—
5	"(1) to assist coastal communities in assessing
6	and managing growth, public infrastructure, and
7	open space needs in order to provide for sustainable
8	growth, resource protection and community revital-
9	ization;
10	"(2) to provide management-oriented research
11	and technical assistance in developing and imple-
12	menting community-based growth management and
13	resource protection strategies in qualified local enti-
14	ties;
15	"(3) to fund demonstration projects which have
16	high potential for improving coastal zone manage-
17	ment at the local level; and
18	"(4) to assist in the adoption of plans, strate-
19	gies, policies, or procedures to support local commu-
20	nity-based environmentally-protective solutions to
21	the impacts and pressures on coastal uses and re-
22	sources caused by development and sprawl that
23	will—
24	"(A) revitalize previously developed areas;

1	"(B) undertake conservation activities and
2	projects in undeveloped and environmentally
3	sensitive areas;
4	"(C) emphasize water-dependent uses; and
5	"(D) protect coastal waters and habitats.
6	"(b) Eligibility.—To be eligible for a grant under
7	this section for a fiscal year, a coastal state shall—
8	"(1) have a management program approved
9	under section 306; and
10	"(2) in the judgment of the Secretary, be mak-
11	ing satisfactory progress in activities designed to re-
12	sult in significant improvement in achieving the
13	coastal management objectives specified in section
14	303(2) (A) through (K).
15	"(c) Source of Federal Grants; State Match-
16	ING CONTRIBUTIONS.—If a coastal state chooses to fund
17	a project under this section, then—
18	"(1) it shall submit to the Secretary a combined
19	application for grants under this section and section
20	309;
21	"(2) it shall match the amount of the grant
22	under this section on the basis of a total contribu-
23	tion of section 306, 306A, and this section so that,
24	in aggregate, the match is 1:1; and

- 13 "(3) the Federal funding for the project shall 1 2 be a portion of that State's annual allocation under 3 section 309. "(d) Allocation of Grants to Qualified Local 4 ENTITY.— 6 "(1) IN GENERAL.—With the approval of the 7 Secretary, the eligible coastal State may allocate to 8 a qualified local entity amounts received by the 9 State under this section.
- "(2) Assurances.—A coastal state shall ensure that amounts allocated by the State under paragraph (1) are used by the qualified local entity in furtherance of the State's approved management program, specifically furtherance of the coastal management objectives specified in section 303(2).
- "(e) Assistance.—The Secretary shall assist eligible to coastal States and qualified local entities in identifying and obtaining from other Federal agencies technical and financial assistance in achieving the objectives set forth in subsection (a).".

21 SEC. 12. TECHNICAL ASSISTANCE.

- Section 310(b) (16 U.S.C. 1456c(b)) is amended by adding at the end thereof the following:
- 24 "(4) The Secretary may conduct a program to 25 develop and apply innovative coastal and estuarine

1 environmental technology and methodology through 2 a cooperative program. The Secretary may make ex-3 tramural grants in carrying out the purpose of this subsection.". 4 SEC. 13. PERFORMANCE REVIEW. 6 Section 312(a) (16 U.S.C. 1458(a)) is amended by adding "coordinated with National Estuarine Research Reserves in the State" after "303(2) (A) through (K)". 8 SEC. 14. WALTER B. JONES AWARDS. 10 Section 314 (16 U.S.C. 1461) is amended— 11 (1) by striking "shall, using sums in the Coast-12 al Zone Management Fund established under section 308" in subsection (a) and inserting "may, using 13 14 sums available under this Act"; 15 (2) by striking "field." in subsection (a) and inserting the following: "field of coastal zone manage-16 17 ment. These awards, to be known as the 'Walter B. 18 Jones Awards', may include— "(1) cash awards in an amount not to exceed 19 20 \$5,000 each; 21 "(2) research grants; and 22 "(3) public ceremonies to acknowledge such 23 awards.";

1	(3) by striking "shall—" in subsection (b) and
2	inserting "may select annually if funds are available
3	under subsection (a)—''; and
4	(4) by striking subsection (e).
5	SEC. 15. NATIONAL ESTUARINE RESEARCH RESERVE SYS
6	TEM.
7	(a) Section 315(a) (16 U.S.C. 1461(a)) is amended
8	by striking "consists of—" and inserting "is a network
9	of areas protected by Federal, State, and community part-
10	nerships which promotes informed management of the Na-
11	tion's estuarine and coastal areas through interconnected
12	programs in resource stewardship, education and training,
13	and scientific understanding consisting of—".
14	(b) Section $315(b)(2)(C)$ (16 U.S.C. $1461(b)(2)(C)$)
15	is amended by striking "public education and interpreta-
16	tion; and"; and inserting "education, interpretation, train-
17	ing, and demonstration projects; and".
18	(c) Section 315(c) (16 U.S.C. 1461(c)) is amended—
19	(1) by striking "Research" in the subsection
20	caption and inserting "RESEARCH, EDUCATION, AND
21	RESOURCE STEWARDSHIP";
22	(2) by striking "conduct of research" and in-
23	serting "conduct of research, education, and re-
24	source stewardship";

1	(3) by striking "coordinated research" in para-
2	graph (1) and inserting "coordinated research, edu-
3	cation, and resource stewardship";
4	(4) by striking "research" before "principles"
5	in paragraph (2);
6	(5) by striking "research programs" in para-
7	graph (2) and inserting "research, education, and
8	resource stewardship programs";
9	(6) by striking "research" before "methodolo-
10	gies" in paragraph (3);
11	(7) by striking "data," in paragraph (3) and in-
12	serting "information,";
13	(8) by striking "research" before "results" in
14	paragraph (3);
15	(9) by striking "research purposes;" in para-
16	graph (3) and inserting "research, education, and
17	resource stewardship purposes;";
18	(10) by striking "research efforts" in para-
19	graph (4) and inserting "research, education, and
20	resource stewardship efforts";
21	(11) by striking "research" in paragraph (5)
22	and inserting "research, education, and resource
23	stewardship"; and
24	(12) by striking "research" in the last sentence.

1	(d) Section 315(d) (16 U.S.C. 1461(d)) is
2	amended—
3	(1) by striking "Estuarine Research.—" in
4	the subsection caption and inserting "ESTUARINE
5	RESEARCH, EDUCATION, AND RESOURCE STEWARD-
6	SHIP.—";
7	(2) by striking "research purposes" and insert-
8	ing "research, education, and resource stewardship
9	purposes'';
10	(3) by striking paragraph (1) and inserting the
11	following:
12	"(1) giving reasonable priority to research, edu-
13	cation, and stewardship activities that use the Sys-
14	tem in conducting or supporting activities relating to
15	estuaries; and";
16	(4) by striking "research." in paragraph (2)
17	and inserting "research, education, and resource
18	stewardship activities."; and
19	(5) by adding at the end thereof the following:
20	"(3) establishing partnerships with other Fed-
21	eral and State estuarine management programs to
22	coordinate and collaborate on estuarine research.".
23	(e) Section 315(e) (16 U.S.C. 1461(e)) is amended—
24	(1) by striking "reserve," in paragraph
25	(1)(A)(i) and inserting "reserve; and";

1	(2) by striking "and constructing appropriate
2	reserve facilities, or' in paragraph (1)(A)(ii) and in-
3	serting "including resource stewardship activities
4	and constructing reserve facilities.";
5	(3) by striking paragraph (1)(A)(iii);
6	(4) by striking paragraph (1)(B) and inserting
7	the following:
8	"(B) to any coastal State or public or pri-
9	vate person for purposes of—
10	"(i) supporting research and moni-
11	toring associated with a national estuarine
12	reserve that are consistent with the re-
13	search guidelines developed under sub-
14	section (c); or
15	"(ii) conducting educational, interpre-
16	tive, or training activities for a national es-
17	tuarine reserve that are consistent with the
18	education guidelines developed under sub-
19	section (c).";
20	(5) by striking "therein or \$5,000,000, which-
21	ever amount is less." in paragraph (3)(A) and in-
22	serting "therein. Non-Federal costs associated with
23	the purchase of any lands and waters, or interests
24	therein, which are incorporated into the boundaries

1	of a reserve up to 5 years after the costs are in-
2	curred, may be used to match the Federal share.";
3	(6) by striking "and (iii)" in paragraph (3)(B);
4	(7) by striking "paragraph (1)(A)(iii)" in para-
5	graph (3)(B) and inserting "paragraph (1)(B)";
6	(8) by striking "entire System." in paragraph
7	(3)(B) and inserting "System as a whole."; and
8	(9) by adding at the end thereof the following:
9	"(4) The Secretary may—
10	"(A) enter into cooperative agreements, fi-
11	nancial agreements, grants, contracts, or other
12	agreements with any nonprofit organization, au-
13	thorizing the organization to solicit donations to
14	carry out the purposes and policies of this sec-
15	tion, other than general administration of re-
16	serves or the System and which are consistent
17	with the purposes and policies of this section;
18	and
19	"(B) accept donations of funds and serv-
20	ices for use in carrying out the purposes and
21	policies of this section, other than general ad-
22	ministration of reserves or the System and
23	which are consistent with the purposes and poli-
24	cies of this section.

1 Donations accepted under this section shall be con-2 sidered as a gift or bequest to or for the use of the 3 United States for the purpose of carrying out this section.". 5 (f) Section 315(f)(1) (16 U.S.C. 1461(f)(1)) is amended by inserting "coordination with other State pro-6 7 grams established under sections 306 and 309A," after 8 "including". SEC. 16. COASTAL ZONE MANAGEMENT REPORTS. 10 Section 316 (16 U.S.C. 1462) is amended— 11 (1) by striking "to the President for trans-12 mittal" in subsection (a); (2) by striking "zone and an evaluation of the 13 14 effectiveness of financial assistance under section 15 308 in dealing with such consequences;" and insert "zone;" in the provision designated as (10) in sub-16 17 section (a); 18 (3) by adding "education," after the "studies," 19 in the provision designated as (12) in subsection (a); (4) by striking "Secretary" in the first sentence 20 21 of subsection (c)(1) and inserting "Secretary, in con-22 sultation with coastal States, and with the participa-23 tion of affected Federal agencies,"; 24 (5) by striking the second sentence of sub-

section (c)(1) and inserting the following: "The Sec-

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1	retary, in conducting such a review, shall coordinate
2	with, and obtain the views of, appropriate Federal
3	agencies.";
4	(6) by striking "shall promptly" in subsection
5	(c)(2) and inserting "shall, within 4 years after the
6	date of enactment of the Coastal Zone Management
7	Act of 1999,"; and
8	(7) by adding at the end of subsection $(c)(2)$
9	the following: "If sufficient funds and resources are
10	not available to conduct such a review, the Secretary
11	shall so notify the Congress.".
12	SEC. 17. AUTHORIZATION OF APPROPRIATIONS.
13	Section 318 (16 U.S.C. 1464) is amended—
14	(1) by striking paragraphs (1) and (2) of sub-
15	section (a) and inserting the following:
16	"(1) for grants under sections 306 and 306A,—
17	"(A) \$55,500,000 for fiscal year 2000;
18	"(B) \$59,000,000 for fiscal year 2001;
19	"(C) \$62,500,000 for fiscal year 2002;
20	"(D) \$66,000,000 for fiscal year 2003;
21	and
22	"(E) \$69,500,000 for fiscal year 2004;
23	"(2) for grants under sections 309 and 309A,—
24	"(A) \$20,000,000 for fiscal year 2000;
25	"(B) \$21,000,000 for fiscal year 2001;

1	"(C) \$22,000,000 for fiscal year 2002;
2	"(D) \$23,000,000 for fiscal year 2003;
3	and
4	"(E) \$24,000,000 for fiscal year 2004;
5	"(3) for grants under section 315,—
6	"(A) \$7,000,000 for fiscal year 2000;
7	"(B) \$7,500,000 for fiscal year 2001;
8	"(C) \$8,000,000 for fiscal year 2002;
9	"(D) $\$8,500,000$ for fiscal year 2003; and
10	"(E) \$9,000,000 for fiscal year 2004;
11	"(4) for grants to fund construction projects at
12	estuarine reserves designated under section 315,
13	\$12,000,000 for each of fiscal years 2000, 2001,
14	2002, 2003, and 2004; and
15	"(5) for costs associated with administering this
16	title, \$5,500,000 for fiscal year 2000 and such sums
17	as are necessary for fiscal years 2001–2004.";
18	(2) by striking "306 or 309." in subsection (b)
19	and inserting "306.";
20	(3) by striking "during the fiscal year, or dur-
21	ing the second fiscal year after the fiscal year, for
22	which" in subsection (c) and inserting "within 3
23	years from when";
24	(4) by striking "under the section for such re-
25	verted amount was originally made available." in

- 1 subsection (c) and inserting "to States under this
- 2 Act."; and
- 3 (5) by adding at the end thereof the following:
- 4 "(d) Purchase of Otherwise Unavailable Fed-
- 5 ERAL PRODUCTS AND SERVICES.—Federal funds allo-
- 6 cated under this title may be used by grantees to purchase
- 7 Federal products and services not otherwise available.
- 8 "(e) Restriction on Use of Amounts for Pro-
- 9 GRAM, ADMINISTRATIVE, OR OVERHEAD COSTS.—Except
- 10 for funds appropriated under subsection (a)(5), amounts
- 11 appropriated under this section shall be available only for
- 12 grants to States and shall not be available for other pro-
- 13 gram, administrative, or overhead costs of the National
- 14 Oceanic and Atmospheric Administration or the Depart-
- 15 ment of Commerce.".

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